

# Health investments under European Structural and Investment (ESI) Funds

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# Why invest in health?

### Public health rationale

- Health inequalities remain large in Europe
- (Cross-border) public health risks

### Economic and social rationale

- Health impacts on labour productivity and growth
- Health is one of most innovative and productive sectors

### Territorial rationale

- Territorial cohesion agenda: health in regional and local development
- Ensuring equal access to quality health services across territories

### Structural challenges

- Pressures on health care systems (e.g. burden of chronic diseases, higher demand, cost of specialist care and technology)
- Ageing society (demographic implications and specific needs)
- Sustainability of public expenditure (in context of crisis and public deficit control)
- → Need for rationalizing, restructuring and modernizing the health sector towards more sustainable, cost-efficient and quality health care



# **EU Policy Framework I**

### EU Health Strategy objectives:

- good health in ageing Europe
- protecting citizens from health threats
- dynamic health systems

Health Programme 2008-2013 & Health for Growth Programme 2014-2020 (Nov 2011 proposal)

#### **Key Policy References**

- Council Conclusions on Health Systems "Towards modern, responsive and sustainable health systems" (June 2011)
- Directive on cross-border health care (2011) (e-health, cross border cooperation)
- Action Plan for the EU health workforce (2012) (adopted as part of the Communication for a job rich recovery in Europe)

SWD "Investing in health" (Feb 2013, adopted as part of Social Investment Package): 3 key areas in which to invest via ESI funds: health systems, people's health as human capital, and reducing health inequalities



# **EU Policy Framework**

#### **Contribution to EU 2020:**

- *Inclusive growth* (social inclusion, maintaining/increasing productivity in labour market) and
- Smart growth ("health as growth-friendly investment", innovation, health key sector for economy and employment)

#### Health in the European Semester cycle of economic governance:

- Thematic summary on health (2013): need to increase efficiency and costeffetiveness of health care systems (health expenditure large share of GDP; health sector important for high-skilled employment)
- Health systems reform is included in Member States 2013 National Reform Programmes – NRPs
- > 11 MS got Country-Specific Recommendations (CSRs) in health
- 2013 Commission Staff Working Documents (SWD) refer to health in the context of employment, R&D, poverty reduction/social inclusion (vs. 2012), budgetary reform, public administration reform, and health profession reform



# **Cohesion Policy 2014-2020**

# Fund regulations and common provisions regulation (adoption at Council foreseen in the autumn 2013)

- Close alignment with Europe 2020 and European Semester (AGS, CSRs)
- Common thematic priorities and operational principles accross the 5 different funds (ERDF, ESF, Cohesion Fund, EAFRD and EMFF)
- ► <u>€336 billion</u> (Commission proposal)

#### **Opportunity for health**

- Direct investments (health aspects included in 7 out of 11 common thematic objectives: TO1 R&I, TO2 ITC, TO3 SMEs, TO8 employment, TO9 social inclusion, TO10 education, TO11 capacity building)
- Non-direct health investments: health impacts from investments in other sectors urban regeneration, transport, environment, employment, housing

#### **Preparatory process – state of play**

- Negotiations on regulations at the Council and European Parliament
- Preparation of "programming" (Partnership Agreements and Operational Programmes): country-based Commission Position Papers (CPPs) and informal dialogue with MS (ongoing in 2013)



# **Funding Priorities in Health**

- Health well covered in new regulatory package (Common Strategic Framework)
- $\rightarrow$  Eligible areas (different emphases per country):
- Reforms to improve the cost-effectiveness, adequacy and sustainability of health systems, including the transition from institutional care to community-based and more integrated forms of care;
- Health infrastructure which contributes to an improved access to affordable and high quality services;
- Employment opportunities and adaptation of workers in the health sector;
- Active and Healthy Ageing (European Innovation Partnership);
- Health as an innovative and growth-enhancing sector (R+D+I, SMEs, social innovation linked to ageing) and e-health;
- Reducing health inequalities both between territories and social groups;
- Support to the implementation of EU directives (e.g. Directive on patients' rights in cross-border healthcare).
- Administrative and health systems capacity building



# **Regulatory package 2014-2020 Ex-ante conditionality - health**

- Requires a strategic policy framework including:
  - Measures to improve access to quality healthcare
  - Measures to stimulate the cost-efficiency of care by means of innovative use of services and technologies
- Requires a monitoring framework
- Requires an accompanying budget framework including concentration of resources

#### Implications:

- Justification of the need of investment within the above strategic framework
- Commitment to transformational change prioritising the shift away from a hospital-centric model of care to more community-based and integrated models of care contributing to sustainable health systems
- Demonstration of cost-effectiveness of investment
- Guaranteed quality of care and equal access to services



# Future health investments preliminary assessment (position papers)

- Health reform: shift to the community based care and integrated care (may include infrastructure and equipment if justified)
- Mental health within above shift
- Health inequalities focus on deprived areas
- E-health
- Active and healthy ageing
- Workforce management of the health sector

## **Poland (position paper for dialogue)**

- Active and healthy ageing (risk factors & health of workforce)
- Health sector reform (inc. upgrade/adaptation of workforce skills, e-health, R&I and SMEs)
- Access to services and addressing health inequalities



# Health investments priorities POLAND

### 2007-2013

- 1 billion EUR dedicated to health infrastructure in Poland
- Resources overly focused on hospitals (excessive capacity and use of hospital care)

### 2014-2020

- Strategic investments within a relevant policy and budget framework with a strong centralized planning and direction
- New funding for health infrastructure and medical equipment needs justification related to: improvement of access to care, transition to community-based care and/or efficiency and sustainability of the systems
- Investments shall also seek synergies with goals in innovation, information society, employment, environment and active and healthy ageing



## Working Group II on "Success factors for the effective use of Structural Funds for health investments"

- Within the Reflection Process on Health Systems (Council (EPSCO) Conclusions on Health Systems "Towards modern, responsive and sustainable health systems", June 2011)
- > Led by **HU**, with RO, BG, SK, CZ, LV, LT, PL, SI, EL, IT, HR (since 2013)

#### > Mandate

- Sharing and analysing expertise and best practices
- Identifying "success factors", which should be present to guarantee effective investments from the Structural Funds in the health sector

### > Deliverables

- Policy messages report presented at September 2012 meeting of the SLWPPH (Senior Level Working Party on Public Health)
- Practical toolbox for MS for October 2013 meeting of SLWPPH: new SF mechanisms, programme management tools, tools for capital investment, ex-ante indicators of performance (or success factors)

A tender will follow up on this work from autumn 2013



# Thank you!

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